



National Area Based Development Programme **(NABDP)**

AFG/02/005/01/34 (Capacity Development)
AGF/02/011/01/99 (Capacity Development)
AGF/02/U24/JA/31 (Infrastructure Rehabilitation)
AGF/03/A27/A5/99 (Livelihood & NSS)



A road construction site in Paktika

(1 January – 31 March 2004)
First-Quarter Report



BACKGROUND OF PROGRAM

After the induction of the Afghanistan Interim Administration in December 2001, the Government identified ten geographical areas of priority* for development based on their severe war damages, large numbers of returning refugees and internally displaced people (IDPs), and earthquake damage.

On February 25, 2002, the Government led Afghan Assistance Coordination Authority (AACAA) invited the United Nations Development Programme (UNDP) to take the lead role in supporting the design and management of the National Area-Based Development Programme or NABDP. Through NABDP, UNDP together with other UN and international agencies endeavoured to assist the Ministry of Rural Rehabilitation and Development (MRRD) to plan, manage and coordinate local and regional recovery and development efforts in the selected areas.

The NABDP is implemented through two different execution modalities:

1. Direct Execution (DEX) by UNDP which funds the core program management team and through which investment funds have been contracted to UNOPS (including funds from Sweden and USAID directly managed by UNOPS), FAO and UN Habitat, as well as by Kunduz Rehabilitation Agency (KRA) for shelter constructions in earthquake-damaged areas in Nahreen; and
2. National Execution (NEX) with the Ministry of Rural Rehabilitation and Development executing and implementing with technical support and services from UNDP, through which the bulk of investment, capacity development and macro-economic support is provided.

The National Area Based Development Programme started with:

- i) The Immediate recovery support component of the project. Its goal was the rehabilitation of the local infrastructure, construction of shelter for returning refugees and IDPs and the increase of the agriculture products. The project expanded to all provinces of the country in response to the recovery needs of the people and expansion of capacity.
- ii) The capacity building component of the project started with the Ministry of Rural Rehabilitation & Development in August 2002. The MRRD provided leadership throughout the project cycle for recovery support as well as capacity building.
- iii) The macro-economy regeneration component of the project initiated the feasibility study of Spinzar Cotton Gin in Kunduz on 15 March 2003.

* These ten areas are: Shomali Plains; Dari-suf, Yak-aw-lang and Central Bamyan; Khawajaghar-Hazarbagh; Takhar-Badakshan; Mazar; Herat-Ghor; Kandahar; Paktia-Paktika; Eastern Nangarhar; and Nahreen.



PROJECT OVERVIEW

The objective of NABPD is to develop the capacity of the government at national and local levels, to formulate and manage the recovery and development strategies and programmes through a participatory process that addresses key social and economic challenges in Afghanistan.

The programme framework of the NABPD is summarized Table 1:

Table 1: Outputs, Targets & Activities

Intended Outputs	Output Targets	Activities
1. Immediate Recovery Support Priority immediate recovery needs met in priority areas through a coordinated approach	<ul style="list-style-type: none"> ▪ Funds provided to prioritised projects in accordance with Area development plans in 23 provinces ▪ Priority recovery activities in priority areas implemented in 23 provinces 	<ul style="list-style-type: none"> ▪ Immediate recovery projects implemented in priority Areas
2. Capacity Development Appropriate and effective structures and systems of public administration to plan, finance and manage development interventions operational	<ul style="list-style-type: none"> ▪ Provincial coordination mechanism operational ▪ Area Development plans approved ▪ District meetings operating in all target districts ▪ MRRD staff skills enhanced in planning and management in accordance with ministry mandate and functions ▪ M&E framework and system producing quarterly and annual financial and narrative reports ▪ Annual audit report accepted ▪ Evaluation results inform MRRD, UNDP, partners and donors of progress 	<ul style="list-style-type: none"> ▪ Islamic Transitional Government of Afghanistan (TISA)-led coordination framework and mechanisms established and operational; Implementation capacity developed through project execution ▪ Area development plans approved by relevant authorities in accordance with agreed planning process ▪ Province/district consultation mechanisms to ensure all stakeholders views are reflected in development planning and management are established ▪ Capacity development strategy for MRRD national & sub-national units and staff approved and operational ▪ M&E framework and system provides information to management and lessons from implementation informing policy and future programming
3. Macro-Economic Reintegration Macro-economic regeneration projects to stimulate the local economy in priority areas	<ul style="list-style-type: none"> ▪ A target number and value of macro-economic project proposals approved and implemented. (This target has yet to be determined for 2004.) 	<ul style="list-style-type: none"> ▪ Feasibility studies produce proposals for viable macro-economic regeneration projects in priority areas ▪ Macro-economic projects implemented



MAJOR ACTIVITIES & ACHIEVEMENTS

During the first quarter of 2004, NABPD implemented its activities in the three programme components: immediate recovery support, capacity building, and macro-economic reintegration.

For immediate recovery support activities, NABPD carried out 78 sub-projects in the provinces. The total contract value of these projects amounts to approximately US\$3.8 million. Total expenditure for this quarter is US\$1,662,126.36. Detailed information on each sub-projects are listed in Annex.

Various training courses and structural reforms were in-progress in both provincial and headquarter offices of MRRD through the programme activities in the capacity building component. An initial study on macro-economic reintegration was completed in Nangarhar.

Major achievements in the first quarter are highlighted below:

Central Region: Kapisa, Parwan, Kabul, Logar, Wardak, Bamyan

Approximately 27 Sub-Projects were in progress in the region. Total contract valued approximately US\$ 1,078,353 out of which approximately \$ 229,666 has been disbursed during the first quarter.

- In Bamyan, 7 projects (total contract value: \$165,119) for construction of culvert, bridge, school, and wells are ongoing.
- In Kabul, 2 projects (total contract value: \$104,101) were started for reconstruction of health clinic. Another 2 projects (total contract value: \$37,727) for housing building were completed.
- Two projects for Rural Rehabilitation Directorate (RRD) building construction were undertaken, one of which in Kapisa was 90% completed and the other in Wardak is completed.
- In Logar, reconstruction of roofing of the communication office was completed.
- In Parwan, 12 projects were in progress and one project was completed (total contract value: \$725,583).

With regards to capacity building activities, training was provided for RRD by Programme Management Advisors (PMAs) on administration and finance procedures (e.g., bidding procedure, management functions, and filing system) and programme management (e.g., MRRD development activities, planning, report writing, and monitoring & evaluation). The courses for English, language, and computer were also conducted.



Northeast Region: Badakhashan, Takhar, Kunduz, Baghlan, Balkh, Samangan

Approximately 25 sub-projects were ongoing for immediate recovery and 5 new projects were started in those provinces. The total disbursement of those projects is approximately US\$525,000 out of total contract value of US\$1.1million. Most of these sub-projects were in-progress throughout the first quarter, but one project in Kunduz was completed and a project in Samangan was nearly finished (94% completion). Also, RRD staff in those provinces were trained through the seminars on water & sanitation, education, and livelihood.

Northwest Region: Jawzjan, Saripul, Faryab, Badghis, Ghor, Herat, Farah, Nimroz

Twenty-four projects, whose total contract value is US\$513,347, were carried out in 5 provinces. Half of the projects were for construction of housing and district building.

- In Faryab, most of the projects were for school construction.
- Through 3 projects in Jawzjan and Nimroz, water supply facilities using river streams were constructed.

In each province, training in planning, administration, bidding process of the projects, and English was conducted for ten staff of the provincial offices. PMAs played a leading role in organizing these training courses and regularly assessed development needs of all staff members. The staff under RRD director managed training activities and reviewed the progress jointly.

East-Southeast Region: Nuristan, Kunar, Laghman, Nangarhar, Paktya, Khost, Paktika, Ghazni

NABDP funded 36 projects in Southeastern region. Total contract value of these project amounted to US\$1.7million.

- In Nangarhar and Laghman, 17 sub-projects were undertaken, and the majority of those projects are for water supply.
- In Paktia, Paktika and Khost, there were 19 sub- projects in the areas of school, water supply, and construction of RRD buildings.

For capacity development, training for computer skills and English were ongoing for province office staff. Financial management and accounting courses were held for a whole staff in the governor's office in Ghazni, Nangarhar and Khost. Project management training was in progress in Khost. Literacy training for Dari and Pashto was carried out in Paktia and Paktika.

A preliminary assessment on macro-economic reintegration activities was conducted in Nangarhar.



Southwest Region: Urozgan, Zabul, Kandahar, Hilmand

Ten projects for immediate recovery support had been either ongoing or started in this quarter in the areas of education and water supply (e.g., construction of water reservoir and dams).

Approximately 65 RRD staff in Kandahar, Hilmand, Nimrooz were trained in English and computer courses. Twenty-three staff were trained in Participatory Rural Assessment (PRA), finance, logistics, and administration. Seven administration staff participated in monitoring and evaluation training in Urozgan and Zabul. Three staff in Zabul were also trained on micro-finance.

MRRD Headquarters

During the first quarter, NABPD carried out various training courses for MRRD staff. Four courses for financial management and accounting were held for about 40 finance staff. English classes for about 150 officers (6 classes everyday) in MRRD Headquarters are ongoing. About 70 staff completed their computer training (either MS word, Excel, or Windows), and 40 staff started training for MS Word in March.

NABPD also assisted the Capacity Development Department of MRRD through developing job descriptions for the department staff and purchasing training and application CDs from Iran. Furthermore, the preparatory activities for the MRRD library, such as purchase of the books, training, and capacity building for librarians, were carried out.

To strengthen capacity of PMAs, NABDP supervised the translation of Management Books for the directors and officers in a provincial office. The PMA Workshop was held on 8-11 February with all PMAs from the provinces. A Capacity Development Strategic Plan for PMAs and Programme Officers was developed for some of the Western and Southern provinces.

As part of the capacity development component, the Women's Leadership Programme (WLP) has succeeded in negotiating working relationships within 8 ministries for the leadership training, as well as recruiting a national programme officer due to start on June 1, 2004. A curriculum in Farsi and English has been developed for the training. A physical location for the classrooms for training, computers for technology training, and a framework for the on-the-job training have been obtained. Training materials have been prepared for the first 25 participants.

Livelihood and National Security System (NSS)

Under the Livelihood and National Security System Project, the National Risk and Vulnerability Assessment (NRVA) has been in progress.

During the first quarter, the NSS project managed the data entry for part of the NRVA, performing the data validation and cleaning for all of the NRVA data. The NSS project also published data on the incidence of energy deficient households across Afghanistan and co-



published with the World Bank initial insights into rural poverty based on data collected in the NRVA.

The NSS project made contributions to policy formulation for statistical data collection and analyses, which includes provision of policy brief for MRRD Minister in preparation for presentation to the Afghan Development Forum, coordination for the development of further in-depth analysis of the NRVA data of the programme and policy relevant thematic areas, and engagement with the Statistical Master Plan discussions which include the future structure and ensure a traditional home of this project.

The NSS project also started the process of recruiting staff under Priority Reform and Restructuring (PRR) terms and conditions.



LESSONS LEARNT

- Although most of the rehabilitation and capacity development projects have been carried out without major hindrance, some rehabilitation projects face quality problems due to unavailability of technical personal. Programme Management Advisors (PMAs) will play a facilitating role in providing technical assistance in consultation with the RRD.
- Coordination and consultation with communities is key for effective project identification and smooth project implementation. A consultation mechanism with communities will be further enhanced next quarter.
- Monitoring is critical to ensure fruitful outputs of the sub-projects in the provinces. Regular monitoring visits by PMAs and NABDP Programme Officers should be encouraged. Reporting and monitoring mechanisms will be strengthened by recruiting an international consultant in the next quarter.
- Data on NABDP activities are available through several databases, such MIS or financial records. Yet, some of those data are outdated or inconsistent across different databases. Procedures on updating project data will be streamlined through discussion with relevant MRRD departments in May.
- Due to inaccessibility of telecommunication and security matters in some provinces, information sharing among PMAs and MRRD Headquarters staff is not sufficient. Monthly PMA meetings or other gathering opportunities need to be further utilized for ensuring information sharing and communication between the Headquarters and the provinces.
- Administrative procedures for the project activities (e.g., vehicle management and usage of satellite phone) are not transparent in some province offices. These procedures will be clarified and determined through consultation with all relevant officers.



FINANCE

The expenditures made during the first quarter (January 1-March 31, 2004) are as follows:

Description	Amount (US\$)
Int'l Consultants-Short-Term-Tech	1,670.00
Int'l Consultants-Short-Term-Support	111,037.99
Local Consultant-Short Term-Support	150,730.00
Service Contracts-Individuals	69,318.00
Travel Tickets-Local	200.00
Daily Subsistence Allowance-Local	1,053.00
Service contract-Studies & Research Service	12,805.00
Service contract-Training & Education Service	5,210.00
Service contract-Urban, Rural & Regional	1,018,926.00
Office Machinery	503.00
Machinery	320.00
Transportation Equipment	3,254.06
Bank Charges	175.00
Claims and Adjustments	214,826.00
Sundry	72,098.31
Grand Total	1,662,126.36

The expenditures categorized by donors are as follows:

Donor Description	Amount (US\$)
UNHCR	12,155.00
Government of CANADA	197,337.01
Government of ITALY	1,078,079.46
Government of JAPAN	227,837.89
Government of United of Kingdom	136,332.00
UNDP	6,573.00
Others	3,813.00
Grand Total	1,662,126.36



CONCLUSION

Under the immediate recovery support component, over 15 projects were completed in this quarter, benefiting approximately 100,000 people in the communities. Other recovery projects progressed without major impediments. More projects are expected to start in the next quarter.

Various training activities in the capacity development component were carried out both in the MRRD Headquarters and the provincial officers. English lessons and computer courses were regularly held in many provinces and the Headquarters. Training seminars on specialized subjects, such as finance and management, were also carried out in some provinces. These training courses will continue to be undertaken in the next quarter.

Because major activities on macro-economic reintegration were completed last year, only a few projects were undertaken in this quarter. A new action plan in this component will be discussed in the next quarter.

Despite of overall achievements of the programme, it is found that there is room for improvement for more effective and efficient programme management, especially in reporting and monitoring, database for the sub-projects, and operational procedures. Strategies to tackle these issues should be determined through consultation with all relevant stakeholders in the next quarter.



CONTACT INFORMATION

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Annex Reference: List of NABDP Sub-Projects in January-March 2004

Partners	Province	District	Sector	Activities	Status	Estimated No. of indirect Beneficiaries	Estimated No. of Direct Beneficiaries	Project budget
CIDA	Balkh	Balkh	Water Supply	Water Well	Started	12800	1890	66432
CIDA	Bamyan	Bamyan	Transport	Culvert	Started			8632
CIDA	Bamyan	Bamyan	Transport	Meters of Bridge	Started	2500	450	17350
CIDA	Ghor	Saghar	Education	School	Suspended	900	2500	58537
CIDA	Ghor	Chaghcharan	Transport	Meters of Bridge	Started	15000	430	9932
CIDA	Kabul	Kabul	Government Building	Government Building	Completed	1500	2500	36110
CIDA	Kabul	Kabul	Government Building		Completed	1500	36110	1613
CIDA	Logar	Unknown	Tele-Communication		Started		300	8534
CIDA	Paktya	Darai Darang	Education	School	Started	1200	2200	67734
CIDA	Paktya	Darai Darang	Irrigation	Protection Wall & Retaining Wall	Identified	1500	800	22134
DFID	Balkh	Shortepa	Government Building	Government Building	Completed	7500	560	10138
DFID	Jawzjan	Khwaja Du Koh	Irrigation	Intake	Completed	700	1490	29791
DFID	Laghman	Alingar	Health	Clinic	Started	4500	2138	42764
DFID	Laghman	Qarghayi	Education	School	Completed	1600	2268	45365
DFID	Parwan	Panjshir	Irrigation	Protection Wall & Retaining Wall	Completed	1500	700	17744
DEX-DP	Baghlan	Nahrin	Shelter	Shelter	Completed		17200	100000
DEX-FAO	Nangarhar	Muhmand Dara	Agriculture	Animal Vaccinations	Started			86647
Italy	Badakhshan	Kof Aab	Education	School	Started	800	2650	58405
Italy	Badakhshan	Wardooj	Health	Clinic	Started	5500	2500	36013
Italy	Badakhshan	Jurm	Health	Clinic	Started	50	2010	32194
Italy	Badakhshan	Argoo	Water Supply	Water Supply Network	Started	4500	2120	3788
Italy	Badakhshan	Argoo	Water Supply	Water Supply Network	Started	5000	2800	40237
Italy	Baghlan	Nahrin	Shelter	Shelter	Completed	3500	35000	203168
Italy	Ghor	Taywara	Education	School	Started	1000	2500	64717
Italy	Ghor	Dawlatyar	Education	School	Started	1200	2450	64557

Partners	Province	District	Sector	Activities	Status	Estimated No. of indirect Beneficiaries	Estimated No. of Direct Beneficiaries	Project budget
Italy	Kabul	Kabul	Health	Clinic	Started	17000	650	5320
Italy	Kabul	Kabul	Irrigation	Water Reservoir	Completed	1100		
Italy	Khost	Shamal center	Irrigation	Siphon	Started	790		9439
Italy	Khost	Lakan center	Irrigation	Intake	Started	1800	395	36106
Italy	Khost	Lakan center	Health	Clinic	Completed	1800	395	29845
Italy	Khost	Ismail Khail	Health	Clinic	Completed	700	506	10134
Italy	Khost	Khost(matun)	Shelter		Completed	140	582	31646
Italy	Khost	Khost(matun)	Shelter		Completed	70	851	37028
Italy	Laghman	Mihtarlam	Irrigation	Protection Wall & Retaining Wall	Completed	3150	1878	37560
Italy	Paktika	Sar Hawza	Education	School	Started	1200	2200	62412
Italy	Paktika	Yosof Khail	Water Supply	Water Well	Started	1750	220	19400
Italy	Paktika	Ziruk	Water Supply	Water Well	Started	18000	1960	161573
Italy	Paktika	Gayan	Water Supply	Water Well	Started	540	250	22607
Italy	Paktya	Gardez	Transport	Km of Secondary Road	Started	25000	2500	58942
Italy	Paktya	Gardez	Water Supply	Water Well	Started	21000	2100	168488
Italy	Paktya	Lija Mangal	Irrigation	Water Well	Started	1800	200	11418
Italy	Paktya	Jaji	Irrigation	Protection Wall & Retaining Wall	Started	2050	1800	73200
Italy	Paktya	Ahmad khail	Irrigation	Protection Wall & Retaining Wall	Started	4000	2500	106542
Italy	Samangan	Aybak	Government Building	Government Building	Started	500	1627	38400
Italy	Takhar	Khwaja Ghar	Irrigation	Protection Wall & Retaining Wall	Started	5000	1425	34200
Italy	Takhar	Taluqan	Government Building	Government Building	Started		2790	41389
Italy	Takhar	Khwaja Ghar	Transport		Started	4000		11338
DEX-OPS	Badghis	Qalay-i- Naw	Government Building	Government Building	Completed	1800	2800	16051
DEX-OPS	Kabul	Chahar Dahe	Government Building		Started			98785
DEX-OPS	Kandahar	Nish	Water Supply	Water Well	Started	16000	2300	57480
Japan	Balkh	Dawlat Abad	Education	School	Started	800	2650	65271
Japan	Balkh	Dihdadi	Education	School	Started	800	2650	64844
Japan	Balkh	Sholgara	Water Supply	Water Well	Started	6200	750	41460
Japan	Balkh	Chahar Bolak	Water Supply	Water Well	Started	2200	440	22000

Partners	Province	District	Sector	Activities	Status	Estimated No. of indirect Beneficiaries	Estimated No. of Direct Beneficiaries	Project budget
Japan	Balkh	Zari	Water Supply	Water Well	Started	10000	2000	78000
Japan	Balkh	Balkh	Government Building	Mosque	Started	800	2650	5898
Japan	Balkh	Sholgara	Water Supply	Water Well	Approved			40632
Japan	Kandahar	Khakrez	Education	School	Started	950	2750	60500
Japan	Kandahar	Shah Wali Kot	Water Supply	Water Well	Started	42490	3000	153900
Japan	Kandahar	Nish	Water Supply	Water Well	Started	30000	760	57440
Japan	Kandahar	Spin Boldak	Water Supply	Water Well	Started	43500	3200	168700
Japan	Kandahar	Nish	Water Supply	Water Well	Approved	6000	857	57480
Japan	Nangarhar	Koot	Water Supply	Hand Pump Installition	Started	1120	140	15770
Japan	Nangarhar	Khogyani	Water Supply	Hand Pump Installition	Started	2380	370	21822
Japan	Nangarhar	Sherzad	Water Supply	Hand Pump Installition	Started	13881	2210	115393
Japan	Nangarhar	Nazyan	Water Supply	Water Well	Started	4200	1142	22848
Japan	Nangarhar	Goshta	Education	School	Completed	1700	1240	24811
Japan	Nangarhar	Kozachin	Water Supply	Water Well	Started	2800	430	11220
Japan	Nangarhar	Turghar	Water Supply	Water Well	Started	6500	1220	69514
Japan	Nangarhar	Behsood	Water Supply	Hand Pump Installition	Started	980	140	7182
Japan	Nangarhar	Khani Khail	Water Supply	Water Well	Started	10200	750	140701
Japan	Nangarhar	Muhmand Dara	Water Supply	Water Well	Started	5200	600	31552
Japan	Nangarhar	Khani Khail	Water Supply	Water Well	Started	30000	2800	140701
Japan	Nangarhar	Koot	Water Supply	Water Well	Started			15770
Japan	Nangarhar	Khogyani	Water Supply	Water Well	Started	1980	400	21822
Japan	Nangarhar	Dara-i-nur	Water Supply	Water Supply Network	Started	2200	900	7213
Japan	Takhar	Talugan	Transport	Meters of Bridge	Selected	200		18180